

Florida Impaired Driving Coalition Meeting Report

June 7-8, 2021

Prepared For:

Florida Department of Transportation

Prepared By:

Cambridge Systematics, Inc.



1.0 Attendees

Members:

Name	Agency Represented	Attendance
Anne Rollyson	Florida Safety Council	\boxtimes
Chief Art Bodenheimer	Lake Alfred Police Department	\boxtimes
Sgt. Ben Kenney	Hillsborough County Sheriff's Office	
Brandy Howard	SunCoast Safety Council	\boxtimes
Dr. Brett Kirkland	Florida Department of Law Enforcement (FDLE), Alcohol Testing Program (ATP)	
Chief Brett Railey	Florida Police Chiefs Association (FPCA)	\boxtimes
Brittany Fox	Second Judicial Circuit, Felony Division C	\boxtimes
Carol Jolly	University of North Florida, Institute of Police Technology and Management (IPTM)	\boxtimes
Lt. Channing Taylor	Florida Highway Patrol (FHP)	\boxtimes
Chris Craig	Florida Department of Transportation (FDOT), State Safety Office	\boxtimes
Chris Earl	Florida Safety Council	\boxtimes
Christy Crump	Florida Restaurant & Lodging Association	
Daniel Darren	Collier County Sheriff's Office	\boxtimes
Darrell Edmonds	University of North Florida, Institute of Police Technology and Management (IPTM)	
Dennis Siewert	Florida Department of Law Enforcement (FDLE), Toxicology	
Elvia Medina Marcus	Miami-Dade State Attorney's Office	\boxtimes
Ernie Bradley	Florida Department of Transportation (FDOT), State Safety Office	\boxtimes
Helen Justice	DUI Counterattack, Hillsborough, Inc.	\boxtimes
Isabel Perez-Morina	Advocate Program, Inc./Florida Association of Community Corrections	\boxtimes
Juan Cardona	University of North Florida, Institute of Police Technology and Management (IPTM)	
Kathy Jimenez-Morales	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	
Ofc. Kenneth Leedham	Stuart Police Department	
Det. Kevin Millan	Miami Beach Police Department	\boxtimes
Kyle Clark	International Association of Chiefs of Police (IACP)	\boxtimes
Larry Coggins	Mothers Against Drunk Driving (MADD)	

Dr. Lisa Reidy	University of Miami, Division of Toxicology	\boxtimes
Lora Hollingsworth	Florida Department of Transportation (FDOT), State Safety Office	\boxtimes
Magnus Hines	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	
Malcom Osteen	United States Probation/United States Coast Guard (Reserve)	\boxtimes
Marcie Padron	Orange County Sheriff's Office	\boxtimes
Chief Mark Brown	Florida Highway Patrol (FHP)	
Sgt. Mark Eastty	Pinellas County Sheriff's Office	
Sgt. Matthew Rosenbloom	Pasco County Sheriff's Office	
Melissa Valido	Students Against Destructive Decisions (SADD)	\boxtimes
Lt. Michael Marden	Lake County Sheriff's Office	
Nicholas Tiscione	Palm Beach County Sheriff's Office	\boxtimes
Nick Trovato	Florida Association of State Prosecutors	\boxtimes
Capt. Rachel Bryant	Florida Fish and Wildlife Conservation Commission, Division of Law Enforcement, Boating and Waterways Section, Statewide Boating Safety Unit	
Ray Graves	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	
Richie Frederick	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	
Sgt. Robert Hager	Broward County Sheriff's Office	
Sgt. Anthony Palese	Florida Highway Patrol (FHP)	
Cpl. Scott Parker	University of South Florida (USF) Police Department	\boxtimes
Shayla Platt	Florida Dept. of Criminal Justice System, Alcohol Testing Program	
Spencer Hathaway	7th Judicial Circuit State Attorney's Office	\boxtimes
Stephen Talpins	Miami-Dade County State Attorney's Office	
Thomas Graham	Florida Dept. of Law Enforcement, Alcohol Testing Program	
Sgt. Tim Cornelius	Collier County Sheriff's Office	
Sgt. Tim Dempsey	Indian River Shores Public Safety	
Tom Moffett	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	
Vernon Howell	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	
Vincent Petty	Traffic Safety Resource Prosecutor Program	

Capt. William Jarvis	Florida Dept. of Business and Professional Regulation	
Hon. William Overton	Trial Court Judge	
Sgt. William Weaver	Orlando Police Department	

Traffic Safety Partners

Name	USE. Center for Urban Transportation Research	
Chanyoung Lee		
Joe Pecchio	ААА	
Julissa Sarmiento	University of Miami Miller School of Medicine / Department of Surgery	\boxtimes
Karen Morgan	ААА	\boxtimes
Matt Nasworthy	ААА	
Megan Cott	USF, Center for Urban Transportation Research (CUTR)	\boxtimes
Murray Brooks	SCRAM Systems	
Olimpia Jackson	United States Navy	
Dr. Patricia Byers	University of Miami Miller School of Medicine / Department of Surgery	
Sandy Ho	Great Bay Distributors	\boxtimes

Coalition Support

Name	Agency Represented	Attendance
Danny Shopf	Cambridge Systematics	\boxtimes
Nusrat Sharmin	Cambridge Systematics	\boxtimes

Others in Attendance

- Andrew Johnson, Florida Law Enforcement Liaison (LEL)
- David Rodriguez, Florida Highway Patrol (FHP)
- Jon Askins, Institute of Police Technology and Management (IPTM)
- Senior Judge Karl Grube, Trail Court Judge
- Shaun VanBeber, Florida Law Enforcement Liaison (LEL)
- Tim Roberts, Florida Law Enforcement Liaison (LEL)

2.0 Meeting Notes – June 7

Welcome & Introductions

Kyle Clark, Chair, introduced himself and welcomed everyone to the Florida Impaired Driving Coalition (FIDC) Meeting. He noted there is a public comment period at the end of Day 1 and Day 2 of this meeting and asked the members of the public to share their comments or input during that session. Kyle asked Danny Shopf, Cambridge Systematics, to facilitate introductions.

Kyle said the International Association of Chiefs of Police (IACP) 2020 Annual Deck Report is finalized. It has content on impaired driving enforcement and will be shared with the coalition members when released. He noted the Standardized Field Sobriety Test (SFST), Advanced Roadside Impaired Driving Enforcement (ARIDE), and Drug Recognition Expert (DRE) final program curricula are expected to be out by the end of 2021, ensuring consistency across all programs. Live Alcohol workshop videos are also expected to be released by the end of this year. Kyle added, National Highway Traffic Safety Administration (NHTSA) has begun a preliminary research on Field Sobriety test for Cannabis impairment. The Eastern Region State Coordinator meeting is scheduled for June 22, 2021, at the Institute of Police Technology and Management (IPTM) Symposium in Orlando and the 2021 Drugs Alcohol Impaired Driving (DAID) Conference will be held on August 14-15, 2021, in Orlando.

FIDC Strategic Action Plan – Goal 1

Danny identified the first action of the FIDC Strategic Action Plan – expand the Florida Impaired Driving Coalition Membership – and asked Coalition members to provide updates. (**Potential membership is listed below in bold.** Action items to be addressed at the next meeting are in italics and underlined).

Outreach Efforts about Membership

Military Representation – The Coalition has secured military representation and determined this action is complete.

Department of Education Representation – Chris Earl, Florida Safety Council, noted the Orange County School District has started meeting in person again. He is working on scheduling a meeting with Theresa Jacobs, Chair of Orange County School Board, over the next few weeks and <u>will update</u> <u>at the September 2021 FIDC meeting</u>.

Coalition members had the following questions and comments:

- Chris Craig, FDOT, has been working with management of Florida Department of Education (FDOE) to identify potential options from a statewide perspective. He is looking for someone involved in the driver education perspective.
 - Chris Earl said he has some connection with the Florida Virtual School and asked if the coalition is interested in someone from the Florida Virtual School with a driver's education perspective.
 - Chris Craig noted the Florida Teen Safe Driving Coalition has this representative. However, the FIDC would still like to have someone from the DOE to have a state level perspective.

Multicultural Representation – Ernie Bradley, FDOT, reached out to the contact he got from Tim Roberts, Florida Law Enforcement Liaison (LEL), and is waiting to hear back. <u>He will keep trying to get a Seminole Tribe representative and update at the September 2021 FIDC meeting</u>.

Toxicology Lab Representation – Members agreed the current representation of toxicology labs is appropriate to support the needs of the FIDC.

Judicial Representation – Hon. William Overton, Trial Court Judge, attended a prior FIDC meeting. He remains interested in participating and will attend future meetings.

Law Enforcement Representation – Ernie noted FIDC has got LE representatives from all FDOT Districts except for District 3. Carol Jolly, IPTM, reached out to Gary Roy, a DRE in Tallahassee. Andrew Johnson, Florida Law Enforcement Liaison (LEL), contacted Samuel Smiley from Escambia County Sheriff's Office. Both Gary and Samuel expressed their interests in joining the coalition. <u>Tim will reach</u> out to LELs for additional suggestions on LE representative.

Prosecution Representation – Members agreed that FIDC has a good prosecution representation covering North, Central, and South Florida and is comfortable with the current level of participation.

Defense Membership Representation - Currently the is not actively seeking this representation.

Vendor Representation – Currently the coalition is not actively seeking additional vendor representation.

Public Health Representation – Ernie reached out to a contact at the Office of Medical Marijuana and is waiting to hear back from their Florida Department of Health (FDOH) Public Information Office (PIO). <u>He will provide an update at the September 2021 FIDC meeting.</u>

FIDC Strategic Action Plan – Goal 2

Educate Local Vendors and Distributors on Over-Service

Sandy Ho, Great Bay Distributors, said the restaurant business has started to reopen and there has been a reshuffling of staff. A re-education effort would be beneficial as many staffs are new. Ernie reminded the educational program that was mentioned in the March FIDC meeting, is very good but would cost a fee for anyone taking the class. He said staff will continue reviewing similar programs to evaluate other free options. The coalition could consider developing a list of best practices for programs like this.

Community Traffic Safety Teams (CTSTs)

Chris said FDOT is working with CTSTs to develop educational materials and tip cards related to impaired driving. He asked that members share materials or any content they find helpful for FDOT to adapt for the coalition and other safety partners.

Coalition members had the following questions and comments:

- Melissa Valido, Students Against Destructive Decisions (SADD), said the Florida Teen Safe Driving Coalition has some impaired driving specific materials targeted at parents and teens. She said she will share these materials with the coalition.
- Chris reported FDOT is working in collaboration with the University of Florida (UF) to develop a Traffic Safety Resource Center website. The website would serve as a one-stop shop for

safety materials developed by all of Florida's safety coalitions. Currently, traffic safety materials are housed and distributed through multiple websites with materials on a specific topic, such as ped-bike safety or occupant protection. The Traffic Safety Resource center will remove these silos and make a wider range of materials available to traffic safety partners. The Traffic Safety Resource Center is expected to be fully active by the end of 2021.

Legislative Updates

Ernie updated the coalition that legislation has passed allowing restaurants to sell alcohol as a take-out item. Ernie suggested to have a presentation on this topic at a future meeting as the administrative rules are developed related to this legislation.

A boating under the influence (BUI) bill was submitted by Florida Fish and Wildlife Conservation Commission (FWC) and is still awaiting signature. This bill requires reporting of BUI to be treated similar to DUIs test refusals. <u>Florida Senate Bill 1086</u> essentially aligns BUI and DUI refusals.

Coalition members had the following questions and comments:

- Nicholas Tiscione, Palm Beach County Sheriff's Office, said a senator was interested in redefining the DUI model language but had trouble finding a sponsor in the House. He said it would be helpful to find a Republican in the house to get bipartisan approach to this update.
- Anne Rollyson, Florida Safety Council, said there have been challenges with dropping cases when an offender has a negative breath test but exhibiting behaviors based on SFST testimony. Offenders are not always completing their DUI schools and still having a null prosecution.
 - There is an issue with the initial DUI prosecution. If there is no sufficient evidence, then the DRE would not be involved in the case, and it would not be considered as a DUI case.

FIDC Strategic Action Plan Goal 3

Chemical Test Refusal Model Language

Danny noted the Chemical Test Refusal Model Language was approved at the May 2019 FIDC meeting and is now available on the <u>FIDC website</u>.

DUI Diversion Programs

Danny noted the DUI Diversion Program Suggested Best Practices document was approved at the May 2019 FIDC meeting and is also available on the <u>FIDC website</u>.

Ignition Interlock Law

The review of ignition interlock device (IID) draft model language prepared by Mothers Against Drunk Driving (MADD) was put on hold, as the Coalition is currently focused on fixing refusal and warrants statutes. Anne said input from all partners would provide a larger perspective on IID instead of one entity working on the draft model language. Consider establishing a subcommittee working group to collaborate with MADD on a comprehensive IID model language.

Coalition members had the following questions and comments:

- Consider having a list of best practices related to IID, and rather than publish on the website have it ready to share with the interested stakeholders.
 - Anne, Ray Graves from Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV), 0 Larry Coggins from MADD, and Vin Petty from Traffic Safety Resource Prosecutor Program will coordinate as a subcommittee group and provide an update at the next meeting.

Linking Citation Numbers to Impaired Driving Court Case Numbers

Traffic Citation & Accounting Transmission System (TCATS) has been updated to link the citation case numbers with the impaired driving court cases. Vin reported the system is working very well.

Cannabis Impairment Detection Workshop- Green Lab Webinar

Ernie provided an update on the Cannabis Impairment Detection workshop Green Lab webinar that was shared with the Coalition members prior to the meeting. He noted part of the testing on the webinar involved asking the participants to take their recommended dosage and be evaluated and then followed up with a dosage the participant would be comfortable driving with and be evaluated again. Ernie also reminded the coalition of a presentation on cannabis that was presented by Trooper Ryan Hutton, DRE Instructor, Missouri State Highway Patrol, at the July 2020 FIDC meeting. During that presentation, Trooper Hutton provided background information on what resources they have and challenges they faced.

Coalition members had the following questions and comments-

- The Green Labs have been extremely beneficial in other states that have conducted them, and it would certainly be beneficial for Florida to implement.
- Need to work on a lot of details regarding cannabis impairment detection in Florida. The state is • not able to provide alcohol for wet labs, not likely to provide funding for marijuana either.
- Need to explore the funding options to manage such Green Lab trainings. It is unlikely that we could use federal funding for this type of study or pilot training.
 - Consider reaching out to <u>Responsibility.org</u> to provide funding for these types of pilots. 0
- Any idea on how much funding would be needed for a pilot program?
 - Florida would need to review the handbook and develop our own recommendations 0 before identifying an estimated cost for such a pilot. Also need to get clearance from NHTSA to see if they would be willing to provide materials for a program like this.
- DUI schools are seeing more individuals enrolling with their medical card and are generally comfortable driving while using their medical cannabis recommendation.
- Carol has other contacts that have similar programs. She will coordinate with them and report on ٠ ideas on how to implement in Florida. She would like to follow up with what specifically the Coalition can do to support a pilot at the next coalition meeting.

Public Comment Period

No comment from the public.

<u>Adjourn</u>

Day 1 Meeting adjourned at 12:00 p.m.

3.0 Meeting Notes – June 8

Review of Day 1

Kyle provided an overview of the discussion from Day 1. He reminded participants to consider education and outreach materials related to impaired driving that FDOT can adapt for use by traffic safety partners.

Coalition members had the following questions and comments-

- There is a lack of impaired driving materials in Spanish.
- Brandy Howard, Suncoast Safety Council, asked if the ignition interlock subcommittee should take into consideration the refusal law efforts that have been made in the past.
- Vin noted the warrant statute would effectively resolve our challenges with refusals. He indicated the coalition is most focused on updating the warrant statute before prioritizing IID model language.
- The Coalition should consider a prevention campaign to drug impaired driving, especially for medical marijuana.
 - Could we connect with FDOH and request as a part of receiving a medical marijuana card, participants would be required to take an education course related to medical marijuana impairment?

FIDC Strategic Action Plan – Goal 4

Communications Plan

Danny reported the Impaired Driving Communications Plan is complete. The plan involves an analysis of target audiences and target locations for promoting Florida's impaired driving safety messages. He asked the coalition members to share any education materials on impaired driving that might need some content improvement.

FIDC Action Plan – Goal 5

24/7 Program Best Practices

Chris and Kyle provided an overview of the 24/7 program. It is an abstinence program with close content supervision of offenders (e.g., DUI arrests, alcohol-related criminal activity) testing positive for alcohol. This program is offered as an alternative to the IID where the offenders are required to report twice per day to submit to breath testing. If the offenders fail to appear for testing or have a positive test, they are sent to jail. It is important to have enough DUI arrests to make such program successful. Chris noted a pilot 24/7 program was conducted in Jacksonville. FDOT is still looking for agencies to conduct further local level 24/7 programs.

DUI Diversion Program Best Practices

Danny noted an evaluation of some DUI diversion program best practices are posted as white paper on the <u>FIDC website</u>.

Vin said the 6th Judicial Circuit just started the DUI Rehabilitation of Offenders Program (D.R.O.P) in the state. They used the white paper produced the coalition as a guideline while developing their new program. The 6th Judicial Circuit also reviewed the article written by Senior Judge Karl Grube for information about diversion program best practices.

Drive Sober Florida Website Data Presentation

Dr. Chanyoung Lee (USF CUTR) gave a presentation on impaired driving crashes. He said according to the first quarter crash data, traffic fatalities in Florida are increasing in 2021, compared to the average crash death in 2020 and 2017-2019. However, there has been a significant drop in impaired driving fatalities after the pandemic. One possible explanation of this outcome could be people choosing to drink at home instead of at bars or restaurants during the pandemic, resulting in fewer impaired drivers on road. He also presented pre-and post-pandemic impaired driving fatal crashes by county.

Dr. Lee followed up on why officers are not conducting blood alcohol concentration test even if they check the alcohol suspected field on the crash report. He coordinated with Florida's LEL program to review 91 cases where this occurred, and results indicated many of these instances involved a driver who left the scene. He presented some data charts on impaired driving fatalities, serious injuries, fatalities by month, alcohol, and drug impaired driving etc. that will be added to the <u>drivesoberfl.com</u> website. He noted the data section work of the website is still underway.

Coalition members had the following questions and comments:

- What was the overall decline in impaired driving fatalities in Florida?
 - Prior to 2020, more than 40 percent of fatalities involved an impaired driver. In 2020, impaired drivers were only involved in about 20 percent of fatalities.
- It would be interesting to see how the drug impaired numbers change toward the end of this year. Toxicology labs are behind, so these numbers may shift as those results come in.
 - Dr. Lee said there is fair chance that the numbers might change as suspected alcohol and suspected drug data was used to do the analysis.

FIDC Strategic Action Plan – Goal 6

DRE Face Sheets

Kyle reported the DRE face sheets have been completed and we are getting the information near-real time. He emphasized that the DRE face sheets are the best way to get the most up to date drug impaired driving information in a consistent format. Chris noted FDOT is working with Traffic and Criminal System (TraCS) to utilize the face sheets in the system that will be transferred to the national database system.

Coalition members had the following questions and comments:

- Carol updated she is working with TraCS to integrate the face sheets. Need to ensure the TraCS system can get the information to the DRE program quickly.
- She noted DREs will not be recertified if they are not providing their evaluations to the DRE program. We are hoping this will encourage DREs to get their information in promptly.

Tracking ARIDE and SFST

There is no new update on how to track impaired driving trainings since the past meeting. Chris noted we still have the same issues with Florida Department of Law Enforcement (FDLE) tracking through their

systems. FDOT is working with FLHSMV to see if there is an opportunity for them to track through their DUI systems.

Coalition members had the following questions and comments:

- BUI instructors use a software that requires them to submit their trainings and rosters. Daniel Darren, Collier County Sheriff's Office, will reach out to see how this was set up.
- Carol reached out to state coordinators to see what other states are doing in terms of tracking the trainings.
- In Maryland, the Police Training Commission requires trainings and refreshers annually to remain certified. If FDLE made that an official training, enforcement agencies would need to submit results to FDLE.
 - We have reviewed FDLE as an option and found the process for having the trainings included in their tracking system was not flexible enough for these trainings.

Florida Strategic Highway Safety Plan

Chris provided an update on the Florida Strategic Highway Safety Plan (SHSP). The SHSP has been finalized and posted to the website. He thanked the coalition members for their participation. Chris said the SHSP will be helpful in drafting the FIDC Strategic Plan update.

Florida Impaired Driving Assessment

Chris said that an Impaired Driving Program Assessment has been requested from NHTSA. The assessment has not been scheduled yet. FIDC goes through this assessment process every three to five years, where a panelist of experts evaluates the program against the NHTSA standard guideline. The assessment report will include some recommendation based on the program activities. Chris noted members will be informed more about the upcoming assessment in future meetings.

Public Comment Period

No comment from the public.

Next Steps

Ernie said we are working on getting a mobile driver's license presentation at an upcoming meeting. He indicated the next FIDC meetings are scheduled as follows-

- FY2021 Q4 Meeting (September 16-17, 2021), Location: Orlando
- FY 2022 Q1 Meeting (December 1-2, 2021), Location: Orlando
- FY 2022 Q2 Meeting (TBD January-March 2022), Location: Orlando
- FY 2022 Q3 Meeting (TBD April-June 2022), Location: Orlando

Chris mentioned that the September FIDC meeting will be an in-person meeting and staff is working on identifying a hotel with a larger meeting facility. He asked members to consider their agency's travel policies and their own personal perspectives on traveling for the coalition meetings.

Coalition members had the following questions and comments:

- Chris Earl said he has a contact at one of the hotels in Orlando and offered to help in securing a hotel with meeting space if needed.
- Are we considering both virtual and in-person options for future meetings?
 - Chris said we have tried meetings like this in the past. Typically, the people participating virtually are at a disadvantage due to the lack of audio/visual technology available. We likely will not try it for this next meeting.
 - We are considering a hybrid approach where we do half of the meetings in person and the other half virtually. Would like to hear thoughts on this.
 - If we are using FDOT buildings, we may be able to better facilitate a virtual component to in-person meetings.
- It is helpful to get travel approval from the agency if there is a note saying the meeting will follow CDC guidelines.
 - Chris and Ernie will draft a letter on that and share with the members.
- Ernie will send out a doodle poll to confirm no conflicts with the previously declared meeting dates.
- Nick said a presentation on designer benzos could be something to consider for a future meeting.

<u>Adjourn</u>

Day 2 Meeting adjourned at 12:00 p.m.

Contact information for Florida Impaired Driving Coalition questions:

Danny Shopf, Cambridge Systematics Transportation Analyst Phone: 850.671.0205 <u>dshopf@camsys.com</u>

Chris Craig, FDOT Traffic Safety Administrator Phone: 850.414.4009 chris.craig@dot.state.fl.us Ernie Bradly, FDOT Traffic Safety Program Manager Phone: 850.414.4116 <u>ernie.bradley@dot.state.fl.us</u>